

Territory of Guam Teritorion Guam

OFFICE OF THE GOVERNOR UFSINAN I MAGA'LAHI AGANA, GUAM 9691C U.S.A.

Reid by Playan 12/30/94 10:45 pm.

RECEIVED

OFFICE OF THE SPEAKER DATE: 17-31-94

TIME: /) 74771

DEC 3 C 1994 RECD BY Ipp

The Honorable Joe T. San Agustin Speaker, Twenty-Second Guam Legislature 155 Hesler Street Agana, Guam 96910

Dear Mr. Speaker:

Transmitted herewith is Bill No. 1132, which I have signed into law this date as Public Law 22-160.

Sincerely yours,

JOSEPH F. ADA

Governor

220928

Attachment



TWENTY-SECOND GUAM LEGISLATURE 1994 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 1132 (LS), "AN ACT TO ADD A NEW CHAPTER 30 TO TITLE 9, GUAM CODE ANNOTATED, TO BE KNOWN AS THE FAMILY VIOLENCE ACT, AND TO REPEAL §31.60, TITLE 9, GUAM CODE ANNOTATED, ON CRIMINAL SPOUSE ABUSE; TO AMEND §2105.1 OF TITLE 4, GUAM CODE ANNOTATED, ON YOUTH MEMBERSHIP OF BOARDS; AND TO RENAME THE RAPE CRISIS CENTER THE HEALING HEARTS CRISIS CENTER," was on the 9th day of December, 1994, duly and regularly passed.

	CRISIS CENTER," was on the 9th day of
December, 1994, duly and regularly j	JOE T. SAN AGUSTIN Speaker
Attested:	•
PILAR C. LUJAN Senator and Legislative Secretary	
This Act was received by the Governor the screen o'clock P.M.	nis 21st day of Mecember, 1994, a
	Assistant Staff Officer
	Governor's Office
APPROVED: JOSEPH F. ADA Governor of Guam Date:	
Public Law No	

TWENTY-SECOND GUAM LEGISLATURE 1994 (SECOND) Regular Session

Bill No. 1132
As substituted on the floor.

Introduced by:

M. D. A. Manibusan

P. C. Lujan

E. P. Arriola

H. D. Dierking

M. Z. Bordallo

D. F. Brooks

T. C. Ada

J. P. Aguon

C. T. C. Gutierrez

T. S. Nelson

V. C. Pangelinan

D. Parkinson

E. D. Reyes

J. T. San Agustin

F. E. Santos

D. L. G. Shimizu

J. G. Bamba

A. C. Blaz

F. P. Camacho

T. V. C. Tanaka

A. R. Unpingco

AN ACT TO ADD A NEW CHAPTER 30 TO TITLE 9, GUAM CODE ANNOTATED, TO BE KNOWN AS THE FAMILY VIOLENCE ACT, AND TO REPEAL §31.60, TITLE 9, GUAM CODE ANNOTATED, ON CRIMINAL SPOUSE ABUSE; TO AMEND §2105.1 OF TITLE 4, GUAM CODE ANNOTATED, ON YOUTH MEMBERSHIP OF BOARDS; AND TO RENAME THE RAPE CRISIS CENTER THE HEALING HEARTS CRISIS CENTER.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Legislative intent. The Legislature finds that many persons are physically abused by their own family and household members. It is significant to note that in 1992, the Guam Police Department reported 941 cases of family violence, while in 1993 these family violence cases increased to 1,346, an increase of forty-three percent from 1992. As of August 30, 1994, 1,059 family violence cases have already been reported. The following statistics set out the percentages of all offenses reported in a specific category which involved family violence:

10	Category of		Percentages which were
11	offenses reported:	Years:	family violence related:
12	Murder:	1992,	45.5%,
13		1993,	27.3%,
14		1994,	60%,
15	Aggravated assault:	1992,	9.5%
16		1993,	24.2%,
17		1994,	28%,
18	Simple assault:	1992,	24.7%,
19	•	1993,	41.9%,
20		1994,	46%,
21	Sex offenses:	1992,	45.7%,
22		1993,	47.4%,
23		1994,	49%,
24	Disorderly conduct:	1992,	14.3%,
25	Disorderly conducti	1993,	24.1%,
		1994,	28%.
26			

National statistics cited by the Family Violence Prevention Fund (a national public policy and education institute) demonstrate that every 7.4 seconds a woman is beaten by her husband. A 1993 national poll found that more people (34% of men and women) have directly witnessed an incidence of domestic violence than of muggings and robberies combined (19%); and 14% of women acknowledged having been violently abused by a husband or boyfriend. 30% of women murdered in the United States in 1992 were murdered by a husband or boyfriend.

According to a 1992 article published in the Juvenile and Family Court Journal entitled "Reducing Family Violence: The Role of the Family Violence Council," pregnancy is an especially hazardous time for women. 30% of all pregnant women are battered. These abused women are two times more likely to miscarry and four times more likely to have low birthweight babies than the norm. More babies are born with birth defects as a result of the mother's being battered than as a result of a combination of all diseases and illnesses for which pregnant women are now immunized.

Family violence perpetuates itself, for a child who is raised in an atmosphere of violence is more likely to become both a victim and an abuser. Children who witness abuse are more likely to attempt suicide, to overuse drugs and alcohol, to run away from home, to engage in teenage prostitution and in other delinquent behavior, and to commit sexual assault crimes. Other members of the household suffer from family violence, there being an estimated 1,000,000 incidents of elderly abuse occurring annually in the United States.

In cases of family violence, the victim may require court assistance to keep the abuser away, or may be asking for help to keep a family safely together. Some cases call for stern punishment, while others are best handled

- 1 by rehabilitative programs. The Guam courts already labor under a heavy
- 2 caseload of family violence, but statistics show that only a small percentage
- 3 of these offenses are ever reported, especially if sexual conduct is involved.
- 4 The Federal Bureau of Investigation reports that domestic violence is under-
- 5 reported by a factor which is greater than ten to one, that is, for every one
- 6 case which is reported a minimum of ten cases go unreported. Family
- 7 violence exacts a heavy toll, both in suffering and dollars.

Some victims are afraid to report their abuse because they fear that the response of the police or the courts will not be swift enough, or certain enough, to protect them. Other victims fear that their voices will not be heard in court, and that the responses will be either too harsh or too lenient. Of the cases that are reported, many happen without independent witnesses, or involve conduct which is deserving of being against the law, but does not fit properly within the definitions of any of the existing criminal codes. Even though statistics show that early intervention and the fact of an arrest can help prevent future acts of violence, current laws do not give enough support to the police or the prosecutor who often must take action under difficult circumstances, and also do not give enough support to those victims who are requesting enforced rehabilitation of the offender rather than traditional penal sanctions.

It is the intention of the Legislature in enacting this Chapter:

- 1. To promote the protection and safety of **all** victims of family violence in a fair, prompt, and effective manner, and to prevent future violence in all families;
- 2. To promote early intervention in situations of family violence by giving clear authorization to peace officers to arrest offenders when there is reasonable cause, and to assist the

1	prosecution of these cases by defining a criminal violation—family
2	violence—which may be charged in addition to any other crimes that
3	may have been committed;
4	3. To send a clear message to victims and abusers alike that
5	repeat offenders, and persons who violate court orders that are
6	intended to protect victims, will be swiftly arrested and subjected to
7	prosecution;
8	4. To assist Guam's heavily burdened courts in handling these
9	cases of family violence by giving judges greater authority to divert
10	appropriate defendants into enforced education and treatment
11	programs, as well as providing for mandatory penalties in certain
12	situations; and
13	5. To give victims and families greater access to the courts by
14	providing for pre-trial procedures at which the testimony of the
15	victim may be considered.
16	Section 2. New chapter. A new Chapter 30 is hereby added to Title 9
17	Guam Code Annotated, to read:
18	"CHAPTER 30
19	FAMILY VIOLENCE
20	§30.10. Definitions. As used in this Chapter:
21	(a) "Family violence" means the occurrence of one (1) or more of the
22	following acts by a family or household member, but does not include acts o
23	self-defense or defense of others:
24	1. Attempting to cause or causing bodily injury to another
25	family or household member;
26	2. Placing a family or household member in fear of bodily
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1	(b) "Family or household members" include:
2	 Adults or minors who are current or former spouses;
3	2. Adults or minors who live together or who have lived
4	together;
5	3. Adults or minors who are dating or who have dated;
6	4. Adults or minors who are engaged in or who have engaged
7	in a sexual relationship;
8	5. Adults or minors who are related by blood or adoption to
9	the fourth degree of affinity;
10	6. Adults or minors who are related or formerly related by
11	marriage;
12	7. Persons who have a child in common; and
13	8. Minor children of a person in a relationship described in
14	paragraphs (1) through (7) above.
15	(c) "Bodily injury" as used in this Chapter, has the same meaning as
16	that provided in subsection (b) of §16.10 of this title;
17	(d) "Attempt" as used in this Chapter, has the same meaning as that
18	provided in §13.10 of this title;
19	(e) "Peace officer" means any person so defined in §5.55, Title 8, Guam
20	Code Annotated;
21	(f) "Victim" means any natural person against whom a crime, as
22	defined under the laws of Guam, has been committed or attempted to be
23	committed;
24	(g) "Witness" means any natural person, (i) having knowledge of the
25	existence or nonexistence of facts relating to any crime, or (ii) whose
26	declaration under oath is received or has been received as evidence for any
27	purpose, or (iii) who has reported any crime to any peace officer, or (iv) who

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has been served with a subpœna issued under the authority of any court in 1 Guam, or (iv) who would be believed by any reasonable person to be an 2 individual described in subparagraphs (i) through (iv), above, inclusive; 3 (h) "Prosecuting attorney" as used in this Chapter means the Attorney 4 General of Guam and those persons employed by the Attorney General's 5 office specifically designated by the Attorney General. 6 §30.20. Family violence. (a) Any person who intentionally, knowingly, 7 or recklessly commits an act of family violence, as defined in §30.10 of this 8 Chapter, is guilty of a misdemeanor, or of a third degree felony. 9 (b) Upon a written, noticed motion prior to commencement of trial, the 10 defendant may move that a felony charge filed pursuant to this §30.20 be 11 reduced to a misdemeanor. 12 Whether any charge shall proceed as a misdemeanor or a felony rests within the discretion of the court. 13 (c) In determining whether any felony charge filed pursuant to this 14 §30.20 should be reduced to a misdemeanor, the court shall consider the 15 following factors, among others: 16 1. The extent or seriousness of the victim's injuries; 17 2. The defendant's history of violence against the same victim 18 whether charged or uncharged; 19 3. The use of a gun or other weapon by the defendant; 20 The defendant's prior criminal history; 21 The victim's attitude and conduct regarding the incident; 22 The involvement of alcohol or other substance, and the 23 defendant's history of substance abuse as reflected in the defendant's 24 criminal history and other sources; and 25

7. The defendant's history of and amenability to counseling.

(d) If the court, after hearing, finds substantial evidence that a victim suffered serious bodily injury as defined in subsection (c) of §16.10 of this title, no felony charged filed under this §30.20 shall be reduced to a misdemeanor unless the court finds that due to unusual circumstances a reduction of the charge is manifestly in the interest of justice.

- (e) The fact that an alleged criminal act involved family violence as defined in §30.10 of this Chapter shall not preclude the prosecuting attorney from charging and prosecuting the defendant for any other violations of law, subject to the provisions set forth in §1.22 of this title;
- (f) In any case in which a person is convicted of violating this §30.20 and probation is granted, the court shall require participation in an education and treatment program as a condition of probation unless, considering all the facts and the circumstances, the court finds participation in an education and treatment program inappropriate for the defendant.
- (g) If probation is granted, or the imposition of a sentence is suspended, for any person convicted under subsection (a) of this §30.20 who previously has been convicted under such subsection (a) for an offense that occurred within seven (7) years of the offense of the second conviction, it shall be a condition of such probation or suspended sentence that he or she be punished by imprisonment for not less than ten (10) days, and that he or she participate in, for no less than one (1) year, and successfully complete an education and treatment program, as designated by the court. However, the court, upon a showing of good cause, may find that the minimum imprisonment, or the participation in an education and treatment program, or both the minimum imprisonment and participation in an education and treatment program, as required by this subsection, shall not be imposed and may grant probation or the suspension of the imposition of a sentence.

(h) If probation is granted or the imposition of a sentence is suspended for any person convicted under subsection (a) of this §30.20 who previously has been convicted of two (2) or more violations of such subsection (a) for offenses that occurred within seven (7) years of the most recent conviction, it shall be a condition of such probation or suspended sentence that he or she be punished by imprisonment for not less than thirty (30) days and that he or she participate in, for no less than one (1) year, and successfully complete an education and treatment program, as designated by the court. However, the court, upon a showing of good cause, may find that the minimum imprisonment, or the participation in an education and treatment program, or both the minimum imprisonment and participation in an education and treatment program, as required by this subsection, shall not be imposed and may grant probation or the suspension of the imposition of a sentence.

§30.30. Powers and duties of peace officers to arrest for crimes involving family violence; determination of primary aggressor; required report. (a) If a peace officer has reasonable cause to believe that a person has committed a felony or misdemeanor involving family violence, the peace officer shall presume that arresting and charging the person is the appropriate response.

(b) If a peace officer receives complaints of family violence from two (2) or more opposing persons, the officer shall evaluate each complaint separately to determine who was the primary aggressor. If the officer determines that one (1) person was the primary aggressor, the officer need not arrest the other person believed to have committed family violence but the peace officer shall document to the best of his or her ability the evidence concerning the actions of each participant in the incident.

1	(c) In determining whether a person is the primary aggressor the
2	officer shall consider:
3	1. Prior complaints of family violence;
4	2. The relative severity of the injuries inflicted on each person;
5	3. The likelihood of future injury to each person;
6	4. Whether one of the persons acted in self-defense;
7	5. The use or threatened use of a weapon; and
8	6. The use or threatened use of physical force.
9	(d) A peace officer shall not:
10	1. Threaten, suggest, or otherwise indicate the possible arrest
11	of all parties to discourage requests for intervention by peace officers
12	by any party; or,
13	2. Base the decision to arrest or not to arrest on:
14	(i) The specific consent or request of the victim; or,
15	(ii) The officer's perception of the willingness of a victim
16	of or witness to the family violence to testify or otherwise
17	participate in a judicial proceeding.
18	(e) In addition to any other report required, a peace officer who does
19	not make an arrest after investigating a complaint of family violence or who
20	arrests two (2) or more persons for a crime involving family violence must
21	submit a written report setting forth the grounds for not arresting or for
22	arresting both parties.
23	§30.40. Violation of a court order. (a) Any knowing violation of any of
24	the following court orders shall be a misdemeanor punishable by a fine of not
25	more than One Thousand Dollars (\$1,000), or by imprisonment for not more
26	than one (1) year, or by both such fine and imprisonment:

1. An order enjoining a person from threatening to commit or committing acts of family violence against, or from harassing, annoying, or molesting, a family or household member, or any person named in the order;

- 2. An order removing or excluding a person from the family dwelling or from the dwelling of another, or from any habitable property as defined in subsection (b) of §34.11 of this title;
- 3. An order requiring a person to stay away from the residence, dwelling, school, day care center, place of employment, or any other specified place or from a specified person, within five hundred feet (500') of the specified place or specified person;
- 4. An order prohibiting a person from possessing a firearm or other weapon specified by the court; or
- 5. An order in a criminal case prohibiting the defendant from harassing, annoying, telephoning, contacting, or otherwise communicating with a victim or specified witness, either directly or indirectly.
- (b) In the event of a conviction for a violation of subsection (a) of this §30.40 which results in bodily injury as defined in subsection (b) of §16.10 of this title, the defendant shall be imprisoned for at least forty-eight (48) hours.
- (c) In the event of a conviction for a violation under subsection (b) of this §30.40, occurring within one (1) year of a conviction of either subsections (a) or (b), committed against the same victim, the defendant shall be imprisoned for no less than thirty (30) days.
- (d) When a peace officer has reasonable cause to believe that a person has violated one (1) of the orders of the court specified in subsection (a) of this §30.40 and verifies the existence of the order, the peace officer shall presume that arresting and charging the person is the appropriate response.

(e) An admission by the defendant that he or she had knowledge of the court order shall be admissible in court notwithstanding the **corpus delicti** rule.

- §30.50. Authority of peace officer to seize weapons. For a crime involving family violence, a peace officer:
- 6 (a) Shall, incident to an arrest, seize all weapons that are alleged to have been involved or threatened to be used in the commission of a crime.
 - (b) May seize a weapon that is in the plain view of the officer or was discovered pursuant to consensual search, as necessary for the protection of the officer or other persons.
 - §30.60. Disclosure of family violence shelter. (a) Any person who knowingly publishes, disseminates, or otherwise discloses the location of any family violence shelter or any place designated as a family violence shelter with the intent to harass, annoy, harm, or injure in any way another person, or to thwart or interfere in any manner with the orderly administration or operation of the shelter, is guilty of a misdemeanor.
 - (b) For purposes of this §30.60, "family violence shelter" means a confidential location which provides emergency services on a 24-hour basis for victims of family violence, and their families.
 - §30.70. Spousal privileges inapplicable in criminal proceedings involving family violence. Notwithstanding any other provision of law, the following evidentiary privileges do **not** apply in any criminal proceeding in which a spouse or other family or household member is the victim an alleged crime involving family violence perpetrated by the other spouse:
 - (a) The privilege not to testify against one's spouse.
 - (b) The privilege for confidential marital communication.

§30.80. Diversion eligibility. Notwithstanding any other provision of law, and upon the determination of the judge, this §30.80 shall apply whenever a case is before the court upon an accusatory pleading for any criminal act against a family or household member as defined in subsection (b) of §30.10 of this title.

- (a) The following persons are ineligible for the diversion process:
- 1. A defendant who has a felony conviction for any offense involving violence within seven (7) years prior to the alleged commission of the charged offense;
- 2. A defendant who has been diverted pursuant to this section within five (5) years prior to the commission of the charged offense whether or not the prior diversion resulted in expungement;
- 3. A defendant who has been sentenced for a violation of §30.40 of this Chapter within one (1) year prior to the alleged commission of the charged offense; or
- 4. A defendant whose current charge involves serious bodily injury as defined in subsection (c) of §16.10 of this Title, or criminal sexual conduct involving sexual penetration as defined in item (9) of subsection (d) of §25.10, unless the court finds that due to unusual circumstances diversion of the criminal proceedings is manifestly in the interest of justice.
- 22 (b) The fact that a defendant is not made ineligible by subsection (a) of 23 this §30.80 does not automatically entitle a defendant to the diversion 24 process.
- 25 (c) The prosecuting attorney shall determine whether the defendant 26 is ineligible for diversion by reason of any of the factors set forth in subsection

(a) of this §30.80. If the prosecutor finds that the person is not ineligible, and will agree to diversion, the prosecutor shall notify the defendant.

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- (d) If the prosecutor finds that the defendant is ineligible, or if the prosecutor will not agree to diversion although the defendant is not excluded by reason of subsection (a) of this §30.80, the prosecutor shall notify the defendant.
- (e) Any defendant who is not specifically ineligible for the diversion process pursuant to subsection (a) of this §30.80 may apply to the court, by noticed motion for an order granting diversion. The prosecuting attorney may oppose this application.
- §30.80.1. Diversion hearing. (a) Upon noticed motion, the court shall hold a hearing and, after consideration of any and all information the court believes to be relevant to its decision, the court shall determine if the defendant consents to further proceedings under this §30.80.1 and waives his or her right to a speedy trial, and if the defendant should be diverted from the criminal proceedings and referred for an education and treatment program directed specifically to the violent conduct of the defendant. The court, in determining the defendant's eligibility for diversion, shall consider the nature and extent of the injury inflicted upon the victim, any prior incidents of family violence by the defendant, and any factors which would adversely influence the likelihood of successful completion of the diversion process. If the court does not deem the defendant a person who would be benefited by diversion, or if the defendant does not consent to participate, the criminal proceedings shall continue as in any other case. If the court orders a defendant to be diverted, the court shall make inquiry into the financial condition of the defendant and upon a finding that the defendant is able in whole or part to

pay the expense of such counseling the court may order him or her to pay for
all or part of such expense.

Nothing in this subsection shall prohibit the placement of a defendant in another appropriate counseling program if the court determines that there is no available education and treatment program.

- (b) At such time that the defendant's case is diverted, any bail bond or undertaking, or deposit in lieu thereof, on file by or on behalf of him or her shall be exonerated, and the court shall enter an order so directing.
- (c) The period during which further criminal proceedings against a person may be diverted pursuant to this section shall be no less than one (1) year, and no more than three (3) years if a misdemeanor is charged, and no more than five (5) years if a felony is charged.
- (d) The court shall set forth in writing or state on the record its reason for granting or denying diversion. The court's decision in such a matter shall be final and shall not constitute an appealable order.

§30.80.2. Reinstitution of criminal proceedings; dismissal. If it appears to the prosecuting attorney, the court or the probation department that the divertee under §30.80.1 of this Chapter is performing unsatisfactorily in the assigned program, or that the divertee is not benefiting from education and treatment programs, or that he or she has been convicted of any offense involving violence, after notice to the divertee, and upon motion by the prosecuting attorney or on the court's own motion, the court shall hold a hearing to determine whether the criminal proceedings should be reinstituted. If the court finds by substantial evidence that the divertee is not performing satisfactorily in the assigned program, or that the divertee is not benefiting from diversion, or the court finds that the divertee has been convicted of a crime as set out above, the criminal case shall be referred back

to the court for resumption of the criminal proceedings. If the divertee has performed satisfactorily during the period of diversion, at the end of the period of diversion, the criminal charges shall be dismissed upon motion or application of the defendant.

§30.80.3. Use of arrest record following successful completion of diversion program. Any records filed with the Guam Police Department and the Office of the Attorney General, Prosecution Division, shall set out the disposition of those cases diverted pursuant to §30.80.1 of this Chapter. Upon successful completion of a diversion program the arrest upon which the diversion was based shall be expunged as provided by Chapter 11 of Title 8, Guam Code Annotated. The divertee may indicate in response to any question concerning his or her prior criminal record that he or she was not arrested or diverted for such offense. A record pertaining to an arrest resulting in successful completion of the diversion process shall not, without the divertee's consent, be used in any way which could result in the denial of any employment, benefit, license, or certificate.

§30.80.4. Admissibility of statement or information procured therefrom made during determination of defendant's eligibility for diversion. Any statement or any information procured therefrom, with respect to the specific offense with which the defendant is charged, which is made to any probation officer or counselor during the process of determining the defendant's eligibility for diversion or subsequent to the granting of diversion, shall be inadmissible.

§30.90. Training course for handling family violence complaints. The Guam Police Department shall implement a course or courses of instruction for the training of police officers in Guam in the handling of family violence complaints and also shall develop guidelines for law enforcement response to

1 family violence. The course or courses of instruction and the guidelines shall

2 stress enforcement of criminal laws in family violence situations, availability

3 of civil remedies and community resources, and protection of the victim.

§30.100. Maintenance of systematic records.

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- (a) Law enforcement agencies shall maintain a complete and systematic record of all protection orders with respect to family violence incidents, including orders which have not yet been served, restraining orders, and proofs of service in effect. This shall be used to inform law enforcement officers responding to family violence calls of the existence, terms, and effective dates of protection orders in effect.
- (b) The terms and conditions of the protection under order remain enforceable, notwithstanding the acts of the parities, and may be changed only by order of the court.
- (c) Upon request, law enforcement agencies shall serve the court orders specified in §30.40 of this Chapter upon the party to be restrained at the scene of a family violence incident or at any time the party is in custody."
- Section 3. Repeal. §30.61 of Title 9, Guam Code Annotated, is hereby repealed.
- Section 4. Impact statement and report of costs. Within sixty (60) days of the enactment of this Act, the presiding judge of the Superior Court, the Attorney General, the chief executive officer of the Superior Court, the Public Defender Service Corporation, the Guam Police Department, the Department of Corrections, the Department of Youth Affairs, the Department of Mental Health and Substance Abuse, the Department of Public Health and Social Services, and the Guam Housing and Urban

Renewal Authority, respectively, shall each transmit to the Legislature a

report of the impact of this Act upon their respective agencies and the cost

estimates for additional resources which may be necessary to effectuate the provisions of this Act.

Section 5. Severability clause. If any provision of this Act, or the application thereof to any person or circumstance, is held invalid, such invalidity shall not affect any other provision or application of this Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

Section 6. Legislative findings. Due to the serious and growing problem of family violence in Guam, the Legislature finds that in addition to the enactment of legislation in the area of family violence, there is a need to further develop and fund public education, and prevention and treatment programs. In assessing the need for such programs, the Legislature will seek input from the Family Violence Task Force, created by Executive Order No. 93-14, and from the community-at-large.

Section 7. §2105.1 of Title 4, Guam Code Annotated, is amended to read:

"§2105.1. Same: youth membership. In addition to all other statutory conditions and qualifications concerning eligibility for appointment to voting membership on and composition of the following boards and commissions: Agricultural Board of Commissioners, Chamorro Language Commission, Commission on Persons with Disabilities, Board of Cosmetology, Council on the Arts and Humanities, Criminal Injuries Compensation Commission, Grand Prix Racing commission, Guam Community College Board of Trustees, Guam Council on Youth Affairs, Guam Educational Telecommunication Corp., Guam Mass Transit Authority Board, Guam Museum Board of Trustees, Guam Public Library Board,

Guam Visitors Bureau Board, Guma Onra Commission, Mental Health and Substance Abuse Council, Parks and Recreation Commission, Vocational Rehabilitation Board, and Status of Women Commission, no less than one (1) appointee shall meet the following criterion: The appointee must be eighteen (18) years of age or older but not over twenty-six (26) prior to the date of appointment. Such appointee's term of appointment shall expire on such appointee's 26th birthday."

Section 8. Renaming the Rape Crisis Center the "Healing Hearts Crisis Center". (a) Legislative intent. With the incidence of rape and sexual abuse on Guam increasing in recent years, the Twenty-First Guam Legislature found to its dismay that a corresponding increase in services to the victims of such abuse simply did not exist. As a result of this disparity, priority medical attention was frequently not given to these individuals, thereby prolonging their suffering and pain. In response to this unfortunate situation, the Twenty-First Guam Legislature determined that a Rape and Sexual Abuse Center which would administer full and immediate medical attention was necessary to more adequately provide for the victims of rape and sexual abuse. Public Law 21-44, effective September 18, 1991, mandated that this center be constructed and that a Rape Crisis Team be assembled for designing, constructing, staffing, and operating a Rape and Sexual Abuse Center.

It has come to the attention of the Twenty-Second Guam Legislature that members of this Rape Crisis Team have called for the center to be renamed the "Healing Hearts Crisis Center" because of the more positive connotation of the latter name, which projects a more sensitive environment, and one more conducive to recovery and healing.

- 1 (b) Renaming of the Rape Crisis Center. Notwithstanding any other 2 law to the contrary, the Rape Crisis Center, created by Public Law 21-44, is 3 hereby renamed the "Healing Hearts Crisis Center." Any provisions in Guam
- 4 law referring to the Rape Crisis Center are hereby amended to refer to the

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(as	rev	/ised	

Bill No. 1/32	
Resolution No.	
Question:	

Senators	Aye	No	Declined to Vote	Required to vote	Excused from voting	ABSENT/OUT DURING ROLL CALL
Ada, Thomas C.						
AGUON, John P.	Jacobs					
ARRIOLA, Elizabeth P.	V					
BAMBA. George J.	V.					
BLAZ, Anthony C.						
BORDALLO, Madeleine Z.						· · · · · · · · · · · · · · · · · · ·
BROOKS, Doris F.	· ·					
CAMACHO, Felix P.	U					
DIERKING, Hermina D.						
GUTIERREZ, Carl T. C.	Value of the second					
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TANAKA, Thomas V. C.	•					
UNPINGCO, Antonio R.						-

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Senator Pilar Cruz Lujan

Legislative Secretary
Chairperson - Committee on Judiciary and Criminal Justice

December 6, 1994

Honorable Joe T. San Agustin Speaker, Twenty-Second Guam Legislature 155 Hesler St. Agana, Guam 96910

VIA: Chairperson, Committee on Rules

Dear Mr. Speaker:

The Committee on Judiciary and Criminal Justice, to which was referred Bill 1132 wishes to report its findings and recommendations to do pass Substitute Bill 1132.

The Committee voting record is as follows:

11	TO PASS
0	NOT TO PASS
0	ABSTAIN
_0	TO PLACE IN INACTIVE FILE

A copy of the Committee Report and all pertinent documents are attached for your information.

Sincerely

filar C. Lujan PILAR C. LUJAN

TWENTY-SECOND GUAM LEGISLATURE 1994 (SECOND) Regular Session

Bill No. 1132 As Substituted by the Committee on Judiciary and Criminal Justice

Introduced by:

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M. D. A. Manibusan

P. C. Lujan

E. P. Arriola

H. D. Dierking

M. Z. Bordallo

D. F. Brooks

AN ACT TO ADD A NEW CHAPTER 30 TO TITLE 9, GUAM CODE ANNOTATED, ON FAMILY VIOLENCE, AND TO REPEAL SECTION 31.60, OF TITLE 9, GUAM CODE ANNOTATED.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:

Section 1. Legislative Intent. The Legislature finds that many people are abused by their family and household members. It is significant to note that locally, in 1992, the Guam Police Department reported 941 cases of family violence. In 1993, the number of family violence cases increased to 1,346 total cases; a significant increase of forty-three (43%) percent from 1992. As of August 30, 1994, 1,059 family violence cass have already been reported this year. The following statistics indicate the percentage of all offenses reported in a specific category which involved family violence:

1.3			
1 4			PERCENTAGE OF TOTAL CASES
1 5	CATEGORY OF		IN CATEGORY WHICH WERE
16	OFFENSES REPORTED	<u>YEAR</u>	FAMILY VIOLENCE REPORTED
1 7	MURDER	1992	45.5%
18		1993	27.3%
19		1994	60%

Aggravated Assault	1992 1993 1994	9.5% 24.2% 28%
Simple Assault	1992 1993 1994	24.7% 41.9% 46%
Sex Offenses	1992 1993 1994	45.7% 47.4% 49%
Disorderly Conduct	1992 1993 1994	14.3% 24.1% 28%

National statistics cited by the Family Violence Prevention Fund (A National Public Policy and Education Institute) indicate that every 7.4 seconds a woman is beaten by her husband. A 1993 national poll found that more people (34% of men and women) have directly witnessed an incidence of domestic violence, than muggings and robberies combined nineteen percent (19%); and fourteen percent (14%) of women acknowledged having been violently abused by a husband or boyfriend. Thirty percent (30%) of women murdered in the United States in 1992 were murdered by a husband or boyfriend.

According to a 1992 article published in the Juvenile and Family Court Journal entitled "Reducing Family Violence: The Role of the Family Violence Council," pregnancy is an especially hazardous time for women. Thirty percent (30%) of all pregnant women are battered. These women are two times more likely to miscarry and four times more likely to have low birthweight babies than the norm. More babies are born with birth defects as a result of the mother's being battered than a combination of all diseases and illnesses for which pregnant women are now immunized.

Family violence perpetuates itself, for a child who is raised

in an atmosphere of violence is more likely to become a victim or an abuser. Children who witness abuse are more likely to attempt suicide, to abuse drugs and alcohol, to run away from home, to engage in teenage prostitution and other delinquent behavior, and to commit sexual assault crimes. Other members of the household suffer from family violence; an estimated one million incidents of elder abuse occur annually in the United States.

In cases of family violence, the victim may require court assistance to keep the abuser away, or may be asking for help to keep a family safely together; some cases call for stern punishment, while others are best handled by rehabilitative programs. Our courts already labor under a heavy caseload of family violence cases, but statistics show that only a small percentage of these offenses are ever reported, especially if sexual conduct is involved. The Federal Bureau of Investigation reports that domestic violence is under-reported by a factor which is greater than ten to one, that is, for every one case which is reported a minimum of ten cases go unreported. Family violence exacts a heavy toll, both in suffering and dollars.

Some victims are afraid to report because they fear that the response of the police or the courts will not be swift enough, or certain enough, to protect them. Other victims fear that their voices will not be heard in court, and that the responses will be either too harsh or too lenient. Of the cases that are reported, many happen without independent witnesses, or involve conduct which is deserving of being against the law, but does not fit properly within the definitions of any of our existing criminal codes. Even

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though statistics show that early intervention and the fact of an arrest can help prevent future acts of violence, our current laws do not give enough support to the police and the prosecutor who often must take action under difficult circumstances. Our current laws also do not give enough support to those victims who are requesting enforced rehabilitation of the offender rather than traditional penal sanctions.

It is the intention of the Legislature in enacting this Chapter:

- 1. To promote the protection and safety of all victims of family violence in a fair, prompt, and effective manner, and to prevent future violence in all families;
- 2. To promote early intervention in situations of family violence by giving clear authorization to peace officers to arrest offenders when there is reasonable cause, and to assist the prosecution of these cases by defining a criminal violation, family violence, which may be charged in addition to any other crimes that may have been committed;
- 3. To send a clear message to victims and abusers alike that repeat offenders, and persons who violate court orders that are intended to protect victims, will be swiftly arrested and subjected to prosecution;
- 4. To assist our heavily burdened courts in handling these cases of family violence by giving judges greater authority to divert appropriate defendants into enforced education and treatment programs, as well as providing for mandatory penalties in certain situations; and

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1	 To give victims and families greater access to the
2	courts by providing for pre-trial procedures at which the testimony
3	of the victim may be considered.
4	Section 2. A new Chapter 30 is hereby added to Title 9, Guam
5	Code Annotated to read:
6	"CHAPTER 30"
7	FAMILY VIOLENCE
8	Section 30.10. Definitions. As used in this Chapter:
9	(a) "Family Violence" means the occurrence of one or
10	more of the following acts by a family or household member, but
11	does not include acts of self-defense and defense of others:
12	1. Attempting to cause or causing bodily injury
13	to another family or household member;
14	2. Placing a family or household member in fear
15	of bodily injury.
16	(b) "Family or household members" include:
17	1. Adults or minors who are current or former
18	spouses;
19	2. Adults or minors who live together or who have
20	lived together;
21	3. Adults or minors who are dating or who have
22	dated;
23	4. Adults or minors who are engaged in or who
24	have engaged in a sexual relationship;
25	5. Adults or minors who are related by blood or
26	adoption to the fourth degree of affinity;
27	6. Adults or minors who are related or formerly

1	related by marriage;
2	7. Persons who have a child in common; and
3	8. Minor children of a person in a relationship
4	that are described in paragraphs (1) through
5	(7).
6	(c) "Bodily injury" as used in this Chapter, has the
7	same meaning as that provided in Title 9, Guam Code Annotated,
8	Section 16.10(b);
9	(d) "Attempt" as used in this Chapter, has the same
10	meaning as that provided in Title 9, Guam Code Annotated, Section
11	13.10;
12	(e) "Peace Officer" means any person so defined by Title
13	8, Guam Code Annotated, Section 5.55;
14	(f) "Victim" means any natural person against whom a
15	crime, as defined under the laws of the Territory of Guam, has been
16	committed or attempted to be committed;
17	(g) "Witness" means any natural person, (i) having
18	knowledge of the existence or nonexistence of facts relating to any
19	crime, or (ii) whose declaration under oath is received or has been
20	received as evidence for any purpose, or (iii) who has reported any
21	crime to any peace officer, or (iv) who has been served with a
22	subpoena issued under the authority of any court in the Territory
23	of Guam, or (v) who would be believed by any reasonable person to
24	be an individual described in subparagraphs (i) through (iv),
25	inclusive;

(h) "Prosecuting attorney" as used in this Chapter means

the Attorney General and those persons employed by the Attorney

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1	General's Office whom he specifically designates.
2	Section 30.20. Section 31.60 of Title 9, Guam Code
3	Annotated is hereby repealed. Section 30.20 is hereby enacted to
4	read as follows: Family Violence.
5	(a) Any person who intentionally, knowingly, or
6	recklessly commits an act of family violence, as defined in Section
7	30.10, is guilty of a misdemeanor, or of a third degree felony.
8	(b) Upon a written, noticed motion prior to commencement
9	of trial, the defendant may move that a felony charge filed
10	pursuant to this section be reduced to a misdemeanor. Whether any
11	charge shall proceed as a misdemeanor or a felony rests within the
12	discretion of the court.
13	(c) In determining whether any felony charge filed
14	pursuant to this section should be reduced to a misdemeanor, the
15	court shall consider the following factors, among others:
16	1. The extent or seriousness of the victim's
17	injuries;
18	2. The defendant's history of violence against
19	the same victim whether charged or uncharged;
20	3. The use of a gun or other weapon by the
21	defendant;
22	4. The defendant's prior criminal history;
23	5. The victim's attitude and conduct regarding
24	the incident;
25	6. The involvement of alcohol or other substance,
26	and the defendant's history of substance abuse
7	as reflected in the defendant's criminal

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history and other sources; and

- 7. The defendant's history of and amenability to counseling.
 - (d) If the court, after hearing, finds substantial evidence to believe that a victim suffered serious bodily injury as defined in Title 9, Guam Code Annotated, Section 16.10(c), no felony charge filed under this section shall be reduced to a misdemeanor unless the court finds that due to unusual circumstances a reduction of the charge is manifestly in the interests of justice.
 - (e) The fact that an alleged criminal act involved family violence as defined in Section 30.10 shall not preclude the prosecuting attorney from charging and prosecuting the defendant for any other violations of law, subject to the provisions set forth in Title 9, Guam Code Annotated, Section 1.22;
 - (f) In any case in which a person is convicted of violating this section and probation is granted, the court shall require participation in an education and treatment program as a condition of probation unless, considering all the facts and the circumstances, the court finds participation in an education and treatment program inappropriate for the defendant.
 - (g) If probation is granted, or the imposition of a sentence is suspended, for any person convicted under subsection (a) who previously has been convicted under subdivision (a) for an offense that occurred within seven (7) years of the offense of the second conviction, it shall be a condition thereof that he or she be punished by imprisonment for not less than ten (10) days, and

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that he or she participate in for no less than one (1) year, and successfully complete an education and treatment program, as designated by the court. However, the court, upon a showing of good cause, may find that the minimum imprisonment, or the participation in an education and treatment program, or both the minimum imprisonment and participation in an education and treatment program, as required by this subsection, shall not be imposed and may grant probation or the suspension of the imposition of a sentence.

If probation is granted or the imposition of a (h) sentence is suspended, for any person convicted under subsection (a) who previously has been convicted of two (2) or more violations of subsection (a) for offenses that occurred within seven (7) years of the most recent conviction, it shall be a condition thereof that he or she be punished by imprisonment for not less than thirty (30) days and that he or she participate in, for not less than one (1) year, and successfully complete, an education and treatment program as designated by the court. However, the court, upon a showing of good cause, may find that the minimum imprisonment, or the participation in an education and treatment program, or both the minimum imprisonment and participation in an education and treatment program, as required by this subsection, shall not be imposed and may grant probation or the suspension of the imposition of a sentence.

Section 30.30. Powers and duties of peace officers to arrest for crimes involving family violence; determination of primary aggressor; required report.

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(a) If a peace officer has reasonable cause to believe that a person has committed a felony or misdemeanor involving family violence, the peace officer shall presume that arresting and charging the person is the appropriate response.

- (b) If a peace officer receives complaints of family violence from two or more opposing persons, the officer shall evaluate each complaint separately to determine who was the primary aggressor. If the officer determines that one person was the primary aggressor, the officer need not arrest the other person believed to have committed family violence but the peace officer shall document to the best of his or her ability the evidence concerning the actions of each participant in the incident.
- (c) In determining whether a person is the primary aggressor the officer shall consider:
 - Prior complaints of family violence;
 - 2. The relative severity of the injuries inflicted on each person;
 - 3. The likelihood of future injury to each person;
 - 4. Whether one of the persons acted in selfdefense;
 - 5. The use or threatened use of a weapon; and
 - 6. The use or threatened use of physical force.
 - (d) A peace officer shall not:
 - Threaten, suggest, or otherwise indicate the possible arrest of all parties to discourage requests for intervention by peace officers by

1	any party; or,
2	2. Base the decision to arrest or not to arrest
3	on:
4	(i) The specific consent or request of the
5	victim; or,
6	(ii) The officer's perception of the
7	willingness of a victim of or witness to
8	the family violence to testify or
9	otherwise participate in a judicial
10	proceeding.
11	(e) In addition to any other report required, a peace
12	officer who does not make an arrest after investigating a complaint
13	of family violence or who arrests two or more persons for a crime
14	involving family violence must submit a written report setting
15	forth the grounds for not arresting or for arresting both parties.
16	Section 30.40. Violation of a Court Order.
17	(a) Any knowing violation of any of the following court
18	orders shall be a misdemeanor punishable by a fine of not more than
19	One Thousand Dollars (\$1,000.00), or by imprisonment for not more
20	than one (1) year, or both such fine and imprisonment:
21	1. An order enjoining a person from threatening
22	to commit or committing acts of family
23	violence against, or from harassing, annoying,
24	or molesting, a family or household member, or
25	any person named in the order;
26	2. An order removing or excluding a person from
27	the family dwelling or from the dwelling of

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1		another, or from any habitable property as
2		defined in Title 9, Guam Code Annotated,
3		Section 34.10(b);
4	3.	An order requiring a person to stay away from
5		the residence, dwelling, school, daycare
6		center, place of employment, or any other
7		specified place, or from a specified person,
8		within 500 feet of the specified place or
9		specified person;
10	4.	An order prohibiting a person from possessing
11		a firearm or other weapon specified by the
12		court; or
13	5.	An order in a criminal case prohibiting the
14		defendant from harassing, annoying,
15		telephoning, contacting, or otherwise
16		communicating with a victim or specified
17		witness, either directly or indirectly.
18	(b) In t	he event of a conviction for a violation of
19	subsection (a) whi	ch results in bodily injury as defined in
20	Title 9, Guam Code A	nnotated, Section 16.10(b), the defendant shall
21	be imprisoned for a	t least forty-eight (48) hours.
22	(c) In t	he event of a conviction for a violation of
23	subsection (b), occ	urring within one (1) year of a conviction of
24	either subsection (a) or (b), committed against the same victim,
25	the defendant shall	be imprisoned for no less than thirty (30)
26	days.	
27	(d) Whon	a nongo officer has reasonable sause to believe

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- that a person has violated one of the orders of the court specified in subsection (a) and verifies the existence of the order, the peace officer shall presume that arresting and charging the person is the appropriate response.
 - (e) An admission by the defendant that he or she had knowledge of the court order shall be admissible in court notwithstanding the corpus delicti rule.
 - Section 30.50. Authority of peace officer to seize weapons.

For a crime involving family violence, a peace officer:

- (a) Shall, incident to an arrest, seize all weapons that are alleged to have been involved or threatened to be used in the commission of a crime.
- (b) May seize a weapon that is in the plain view of the officer or was discovered pursuant to a consensual search, as necessary for the protection of the officer or other persons.

Section 30.60. Disclosure of Family Violence Shelter.

- (a) Any person who knowingly publishes, disseminates, or otherwise discloses the location of any family violence shelter or any place designated as a family violence shelter with the intent to harass, annoy, harm, or injure in any way another person, or to thwart or interfere in any manner with the orderly administration or operation of the shelter, is guilty of a misdemeanor.
- (b) For purposes of this section, "family violence shelter" means a confidential location which provides emergency services on a 24-hour basis for victims of family violence, and their families.

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Section 30.70. Spousal privileges inapplicable in criminal proceedings involving family violence.

Notwithstanding any other provision of law, the following evidentiary privileges do not apply in any criminal proceeding in which a spouse or other family or household member is the victim of an alleged crime involving family violence perpetrated by the other spouse:

- (a) The privilege not to testify against one's spouse.
- (b) The privilege for confidential marital communication.

Section 30.80. Diversion Eligibility.

Notwithstanding any other provision of law, and upon the determination of the judge, this section shall apply whenever a case is before the court upon an accusatory pleading for any criminal act against a family or household member as defined in Section 30.10(b).

- (a) The following persons are ineligible for the diversion process:
 - A defendant who has a felony conviction for any offense involving violence within seven (7) years prior to the alleged commission of the charged offense;
 - 2. A defendant who has been diverted pursuant to this section within five (5) years prior to the commission of the charged offense whether or not the prior diversion resulted in expungement;

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3. A defendant who has been sentenced for a violation of Section 30.40 within one (1) year prior to the alleged commission of the charged offense; or

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- 4. A defendant whose current charge involves serious bodily injury as defined in Title 9, Guam Code Annotated, Section 16.10(c), or criminal sexual conduct involving sexual penetration as defined in Title 9, Guam Code Annotated, Section 25.10(a)(9), unless the court finds that due to unusual circumstances diversion of the criminal proceedings is manifestly in the interests of justice.
- (b) The fact that a defendant is not made ineligible by subsection 30.80(a) does not automatically entitle a defendant to the diversion process.
- (c) The prosecuting attorney shall determine whether the defendant is ineligible for diversion by reason of any of the factors set forth in subsection 30.80(a). If the prosecutor finds that the person is not ineligible, and will agree to diversion, the prosecutor shall notify the defendant.
- (d) If the prosecutor finds that the defendant is ineligible, or if the prosecutor will not agree to diversion although the defendant is not excluded by reason of subsection 30.80(a), the prosecutor shall notify the defendant.
- (e) Any defendant who is not specifically ineligible for the diversion process pursuant to subsection 30.80(a) may apply to

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the court, by noticed motion for an order granting diversion. The prosecuting attorney may oppose this application.

Section 30.80.1. Diversion Hearing.

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Upon noticed motion, the court shall hold a hearing and, after consideration of any and all information the court believes to be relevant to its decision, the court shall determine if the defendant consents to further proceedings under this section and waives his or her right to a speedy trial, and if the defendant should be diverted from the criminal proceedings and referred for an education and treatment program directed specifically to the violent conduct of the defendant. The court, in determining the defendant's eligibility for diversion, shall consider the nature and extent of the injury inflicted upon the victim, any prior incidents of family violence by the defendant, and any factors which would adversely influence the likelihood of successful completion of the diversion process. If the court does not deem the defendant a person who would be benefited by diversion, or if the defendant does not consent to participate, the criminal proceedings shall continue as in any other case. If the court orders a defendant to be diverted, the court shall make inquiry into the financial condition of the defendant and upon a finding that the defendant is able in whole or part to pay the expense of such counseling the court may order him or her to pay for all or part of such expense.

Nothing in this subsection shall prohibit the placement of a defendant in another appropriate counseling program if the court determines that there is no available education and treatment

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program.

- (b) At such time that the defendant's case is diverted, any bail bond or undertaking, or deposit in lieu thereof, on file by or on behalf of him or her shall be exonerated, and the court shall enter an order so directing.
 - (c) The period during which further criminal proceedings against a person may be diverted pursuant to this section shall be no less than one (1) year, and no more than three (3) years if a misdemeanor is charged, and no more than five (5) years if a felony is charged;
 - (d) The court shall set forth in writing or state on the record its reason for granting or denying diversion. The court's decision in such a matter shall be final and shall not constitute an appealable order.

Section 30.80.2. Reinstitution of Criminal Proceedings; Dismissal. If it appears to the prosecuting attorney, the court, or the probation department that the divertee is performing unsatisfactorily in the assigned program, or that the divertee is not benefiting from education and treatment programs, or that he or she has been convicted of any offense involving violence, after notice to the divertee, and upon motion by the prosecuting attorney or on the court's own motion, the court shall hold a hearing to determine whether the criminal proceedings should be reinstituted. If the court finds by substantial evidence that the divertee is not performing satisfactorily in the assigned program, or that the divertee is not benefiting from diversion, or the court finds that the divertee has been convicted of a crime as indicated above, the

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criminal case shall be referred back to the court for resumption of the criminal proceedings. If the divertee has performed satisfactorily during the period of diversion, at the end of the period of diversion, the criminal charges shall be dismissed upon motion or application of the defendant.

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Section 30.80.3. Use of Arrest Record Following Successful Completion of Diversion Program. Any records filed with the Guam Police Department and the Office of the Attorney General, Prosecution Division, shall indicate the disposition in those cases diverted pursuant to this section. Upon successful completion of a diversion program the arrest upon which the diversion was based shall be expunged as provided by Title 8, Guam Code Annotated, Chapter 11. The divertee may indicate in response to any question concerning his or her prior criminal record that he or she was not arrested or diverted for such offense. A record pertaining to an arrest resulting in successful completion of the diversion process shall not, without the divertee's consent, be used in any way which could result in the denial of any employment, benefit, license, or certificate.

Section 30.80.4. Admissibility of Statement or Information Procured Therefrom Made During Determination of Defendant's Eligibility For Diversion. Any statement or any information procured therefrom, with respect to the specific offense with which the defendant is charged, which is made to any probation officer or counselor during the process of determining the defendant's eligibility for diversion or subsequent to the granting of diversion, shall be in admissible.

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